1st. For the payment of teachers, thirteen thousand and seven hundred dollars (\$13,700), to be paid in eight equal quarterly payments commencing July 1, 1880.

2d. For repairs and improvements, two thousand dollars (\$2,000), to be paid in two equal annual payments to be made July 1, 1880, and July 1, 1881.

3d. For library and apparatus, one thousand dollars (\$1,000),

to be paid July 1, 1880.

4th. For contingencies, one thousand dollars (\$1,000). Approved, March 20, 1880.

CHAPTER 73.

LEGALIZING SPAULDING TOWNSHIP.

AN ACT to Legalize the Acts of the Township Trustees of Spaulding H. F. 261. Township, Union County, Iowa.

Be it enacted by the General Assembly of the State of Iowa:

SECTION 1. That all acts of the township trustees of Spauld- acts of trustees ing township, Union county, Iowa, in relation to the steps taken in submitting the them in submitting the question of restraining stock from straining at large, in accordance with the provisions of section legalized.

1458 of the Code of 1873, are hereby declared legalized and made valid, as though the same had in all respects been in strict conformity to law.

Approved, March 20, 1880.

CHAPTER 74.

MILITARY CODE OF IOWA.

AN ACT to Provide a Military Code, and for the Organization, Gov-s. F. 117. ernment and Support of the State Militia, and to Repeal Chapter 125, Laws of Seventeenth General Assembly.

Be it enacted by the General Assembly of the State of Iowa:

Section 1. That all able-bodied male citizens of the state, minus of the between the ages of eighteen and forty-five years, who are not state. exempted from military duty according to the laws of the United States, shall constitute the military force of this state: Provided,

Honorably dis-charged soldiers exempt.

that all persons who have served in the United States service. and have been honorably discharged therefrom, are exempt from duty under the military laws of the state; but nothing herein contained shall be construed to prohibit any person from becoming a member of any military organization, or holding any office in the militia of this state.

Duties of assess-ors in taking list of militia.

SEC. 2. Assessors in each township are required to make and return to the county auditor of their respective counties, at the time of making the annual assessment, a correct list of persons subject to military duty, which list may be revised and corrected by the board of supervisors, and the county auditor shall, in the month of June in each even numbered year, or at such other time as the governor may direct, certify to the adjutant-general. a true copy of said list, and in each odd numbered year he shall certify to the number of names on said list.

Shall be ordered out when a requisition is made by the president.

SEC. 3. When a requisition shall be made by the president of the United States for troops, the governor, as commander-inchief, shall, by his proclamation, order out for active service the militia of the state, or such portion thereof as may be necessary, designating the same by draft, if a sufficient number shall not volunteer, and may organize the same, and commission officers therefor; and when so ordered out for service, the militia shall be subject to like regulations, and receive from the state like compensation and subsistence, as are prescribed by law for the army of the United States.

In case of in-

The commander-in-chief shall have power, in case SEC. 4. surrection, etc., danger thereof, to order into the service of the state such of its military force as he may deem proper, and under the command of such officers as he shall designate.

Sheriff can call on any com-mandant when,

In case of any breach of the peace, tumult, riot, or resistance to process of this state, or imminent danger thereof, it shall be lawful for the sheriff of any county to call for aid upon the commandant of any military force within his county, immediately notifying the governor of such action; and it shall be the duty of the commandant upon whom such call is made, to order out in aid of the civil authorities the military force, or any part thereof, under his command.

Senior officer to command unless otherwise ordered.

SEC. 6. The command of any force called into service under sections 4 and 5 shall devolve upon the senior officer of such force, unless otherwise specially ordered by the commander-inchief.

Compensation of officers and enlisted men.

SEC 7. The military forces of this state, when in the actual. service of the state in time of insurrection, invasion, or immediate danger thereof, shall, during their time of service, be paid, by an appropriation especially made therefor, the following sums each for every day actually on duty:

To each general, field and staff officer\$	4.00
To every other commissioned officer	2.50
To every non-commissioned staff officer	2.00
To every other enlisted man	1.50

SEC. 8. All officers and soldiers, while on duty or assembled Compensation when called out therefor pursuant to the order of any sheriff of any county in by sheriff. cases of riot, tumult, breach of peace, or whenever called upon to aid the civil authorities, shall receive the same compensation as provided for in section 7, and such compensation shall be andited, allowed and paid by the supervisors of the county where such service is rendered, and shall be a portion of the county charges of said county, to be levied and raised as other county charges are levied and raised.

The active militia shall be designated "the Iowa na- Name-number SEC. 9. tional guard," and shall consist of nine (9) regiments of infantry, limited.

and shall be recruited by volunteer enlistments.

SEC. 10. The entire state shall be composed of not more than Entire state two brigades, to be commanded by two brigadier-generals. The brigades. commander-in-chief shall assign all regiments, battalions and companies to such brigades as he shall think proper. All enlistments therein shall be for five years, and made by signing enlist-ment papers prescribed by the adjutant-general, and taking the shall be for five following oath or affirmation, which may be administered by the years. enlisting officer, to-wit:

"You do solemnly swear (or affirm) that you will bear true allegiance to, and that you will support the constitution of the United States and the state of Iowa, and that you will serve the state of Iowa faithfully in its military service for the term Oath. of five years, unless sooner discharged or you cease to become a citizen thereof; that you will obey the orders of the commanderin-chief and such officers as may be placed over you, and the laws governing the military forces of Iowa—so help you God."

SEC. 11. The staff of commander-in-chief shall consist of an staff of commander-in-chief adjutant-general, an inspector-general, a quartermaster-general, a commissary-general, and a surgeon-general, and such other officers as he may think proper to appoint. The adjutant-general shall rank as a major-general. He shall issue and transmit all orders of the commander-in-chief, with reference to the militia Adjutant genor military organizations of the state, and shall keep a record of all officers commissioned by the governor, and of all general and special orders and regulations, and of all such matters as pertain to the organization of the state militia and the duties of an ad- Act as quarterjutant-general, and, except in times of war or public danger, he master-general shall perform the duties of quartermaster-general, as required of arresual by law, without additional compensation therefor. He shall have charge of the state arsenal and grounds, and shall receive and issue all ordnance stores and camp equipage on order of the commander-in-chief. He may appoint, with the approval of the ordnance ser governor, an ordnance-sergeant, at a salary of not more than goant, salary and \$500 per year, who shall, under the direction of the adjutantgeneral, take charge of the state arsenal and grounds, and shall aid and assist him in the discharge of his duties. He shall furnish, at the expense of the state, such blanks and forms as shall be approved by the commander-in-chief. He shall also, on or before the first day of October next preceding the regular session

Adjutant-gen-et al shall report, of the general assembly, and at such other times as the governor shall require, make out a full and detailed account of all the transactions of his office, with the expense of the same for the preceding two years, and such other matters as shall be required by the governor. He shall reside at the state capital and shall hold his office during the pleasure of the governor, and shall receive for his services \$1,500 per year.

Salary.

Election of generals of brigades.

SEC. 12. The generals of brigades shall be elected by the officers and enlisted men of each brigade respectively, and shall hold their office for five years, or until removed by court-martial or resignation. On recommendation of brigade commanders, the governor shall appoint and commission the brigade staff, as follows: Assistant-adjutant-general, with rank of lieutenant-colonel; assistant-inspector-general, with rank of major: surgeon, with rank of major; quartermaster, with rank of captain; commissary, with rank of captain; and two aids-de-camp, with rank of first lieutenant; judge-advocate, with rank of major.

Staff of brigade commanders.

Regiments, how organized.

SEC. 13. A regiment shall consist of not less than eight nor more than ten companies. The colonel and lieutenant-colonel and major of all regiments shall be elected as hereinafter pro-The regimental staff shall consist of a surgeon, with rank of major; assistant-surgeon, with rank of captain; chaplain, with rank of captain; adjutant, with rank of first lieutenant; quartermaster, with rank of first lieutenant; who shall be appointed and commissioned by the governor, on recommenda-tion of the regimental commander. The colonel of each regiment shall appoint by warrant, countersigned by the adjutant, a sergeant-major, quartermaster-sergeant, commissary-sergeant, hospital steward, color-sergeant, ordnance-sergeant, drum-major, fife-major, and one bugler, who shall constitute the non-com-All field officers shall hold their offices for five missioned staff. The commissions of all staff officers shall expire when (5) years. the officer nominating them or his successor shall make new nominations to their respective offices, and such nominations shall be confirmed by the commander-in-chief.

Regimental

(!ommissioned for five years.

Organize a

SEC. 14. The generals of brigades, and regimental commanders, may cause to be organized and enlisted a band, under the leadership of the principal musician of his command, not to exceed sixteen (16) in number, who shall be subject to the orders of such leader, and shall be under the command of such brigade, or regimental commander, and shall be subject to the same regulations as are prescribed for other enlisted men.

Organization of a company.

Company officers elected.

Non-commissioned officers appointed.

Sec. 15. A company shall consist of a captain, a first lieutenant, a second lieutenant, five sergeants, four corporals, two musicians, and not less than forty nor more than sixty-four privates and non-commissioned officers. Company officers shall be elected by members of the company, and shall hold their offices for five (5) years. All non-commissioned officers of companies, on recommendation of their captains, shall be appointed by the warrant of the regimental commander, countersigned by the adjutant. All elections of line officers shall be ordered by the regimental

commander. All elections of field and general officers shall be election of field ordered by the commander-in-chief. The orders for such electromagnetic officers. tion shall be sent to the commanding officer of the company in which said election is ordered, who shall in turn issue his special order for such election, giving at least six days' notice thereof, posting said order in three public places accessible to the members of his command, and where practicable, the same shall be published in one or more newspapers in the county where said company is located. All voting shall be by ballot, and no voting by proxy shall be legal; and a majority of all votes cast shall be necessary to elect. The senior officer present at such election shall preside. The returns of elections, properly attested, shall be made promptly within five days from the date of election, to the commanding officer of the regiment, who shall promptly forward the result of said election to the brigade commander, who shall report the same to the adjutant-general of the state, by whose approval the commander-in-chief will issue commissions accordingly: *Provided*, that at the organization of a new company the election shall be conducted under such regulations as the adjutant-general shall prescribe.

SEC. 16. Every company and regiment may make by-laws for By-laws. its own government not in conflict with this act or general or-

ders or regulations, which shall be binding upon the members.

SEC. 17. Every officer and soldier of the lowa national guard and when began. shall be held to duty for the full term of five (5) years, unless regularly discharged for good and sufficient cause by the commandant of his regiment, approved by the commander-in-chief:

Provided, That said term of five (5) years shall in all cases comproved by the commander-in-chief: mence from the time such officer or soldier shall have become an active member of any band, company, regiment or brigade organized or commissioned under the laws of this state, and now belonging thereto. All persons serving five (5) years consecutively in the national guard shall, on application, be entitled to vice an exemptan honorable discharge, exempting them from military duty ion. except in time of war or public danger.

SEC. 18. The organization, equipment, discipline and military military regular regulations of the lowa national guard shall strictly conform to the regulations for the government of the army of the United States, in all cases except as herein otherwise provided, and all orders and regulations governing troops, not in conflict with the constitution of this state and the provisions of this act, shall be binding upon all members of the Iowa national guard.

SEC. 19. Every officer and soldier of the Iowa national guard Exemptions on shall be exempt from jury duty, from head or poll tax of every tary duty. description, during the term he shall perform military duty. The uniforms, arms and equipments of every member of the state guard shall be exempted from all suits, distresses, executions or sales for debt or payment of taxes. The Iowa national guard shall, in all cases except treason, felony, or breach of the peace, be privileged from arrest during their attendance at drills,

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'n, ki. parades, encampments, and the election of officers, and in going to and returning from the same.

Drill by companies. SEC. 20. The commandant of each regiment shall order monthly or semi-monthly, day or evening drills, by the companies of his command, and the members thereof shall receive no compensation for their services while attending such drills.

Parade for drill each year.

SEC. 21. The Iowa national guard may parade for drill not less than three nor more than five days annually, by company, regiment or brigade, as ordered by the commander-in-chief. The quartermaster-general shall provide transportation to and from all such parades or encampments. The commissary-general, under the direction of the commander-in-chief, shall provide the subsistence for all forces so encamped, such subsistence to conform as near as practicable to the ration prescribed by the general regulations of the army of the United States, and to be issued in kind.

Field or camp duty. SEC. 22. The commanding officer of any encampment may cause those under his command to perform any field or camp duty he shall require, and may put under arrest during such encampment or parade any member of his command who shall disobey a superior officer, or be guilty of disorderly or unmilitary conduct, and any other person who shall trespass on the parade or encampment grounds, or in any way interrupt or molest the orderly discharge of duty by members of his command; and he may prohibit the sale of all spirituous or malt liquors within one mile of such encampment, and enforce such prohibition by force, if necessary: *Provided*, however, that nothing herein contained shall be construed to interfere with the regular business of any liquor dealer whose place of business shall be situated within said limits.

Proviso.

Target practice.

SEC. 23. For the use of the Iowa national guard in target practice, the adjutant-general shall issue to each infantry or cavalry company, on the requisition of the commanding officer thereof, an amount not exceeding one thousand rounds of fixed ammunition in each year, and for the use of the artillery he shall issue in each year not exceeding fifty pounds of powder to each company.

New company or regiment to receive ordnance, when.

Proviso.

SEC. 24. Upon the organization of any company or regiment of the national guard, on the requisition of its commanding officer and the approval of the governor, the adjutant-general shall issue all necessary ordnance and ordnance stores: Provided, however, that when any arms or munitions are delivered to any commander, he shall execute and deliver to the adjutant-general a bond, payable to the people of the state of Iowa, in sufficient amount, and with sufficient sureties, to be approved by the governor, conditioned for the proper use of such arms and munitions, and return of the same, when requested by the proper officers, in good order, wear, use and unavoidable loss and damage excepted. All arms shall be kept at the company or regimental armory.

Such inspection of the Iowa national guard shall be Inspection. made as the commander-in-chief may from time to time direct.

SEC. 26. Any officer or soldier of the Iowa national guard Making false knowingly making any false certificate, or false return of state turn punished. property in his hands, or willfully neglecting or refusing to apply all money drawn from the state treasury for the purpose named in the requisition therefor, shall be guilty of embezzle-ment and fraud, and shall be punished in the manner as provided for like offenses in the criminal code of this state.

SEC. 27. The several regiments of the Iowa national guard Uniform. shall adopt the present dress uniform of the army of the United

States.

The field, staff and line officers of the Iowa national Uniform of offiguard shall provide themselves with the uniform prescribed for officers of the same rank in the United States army, within ninety

days from the date of commission.

SEC. 29. Every officer or soldier who shall willfully neglect Penalty for fail-to return to the armory of the company, or place in charge of the arms, etc., to commanding officer of the company to which he belongs, any arms, uniform or equipment, or portion thereof, belonging to the state, within six days after being notified by said commanding officer to make such return, or to place the same in his charge, shall be fined not more than fifty dollars, or imprisoned not more than thirty days.

SEC. 30. Every person who shall willfully or wantonly injure person in or destroy any uniform, arm, equipment, or other military property. erty of the state, and refuse to make good such injury or loss, or who shall sell, dispose of, secrete, or remove the same, with intent to sell or dispose thereof, shall be fined not more than two hundred dollars, or imprisoned not more than six months, or both.

SEC. 31. Every soldier absent without leave or sufficient ex-Penalty for abcuse from any parade, drill or encampment, shall be fined two dollars (\$2) for each day of absence; and for any unsoldierly conduct at drill, parade or encampment he may be fined not more than ten dollars (\$10), such fines to be collected by civil suit; and all suits for the collection of fines shall be brought in the name of the state of Iowa, for the use of the company to which the soldier fined belongs; but in no case shall the state pay any costs of such suits. Nothing herein shall be construed to prevent any company or band imposing such fines upon its members as it may think proper in its by-laws, which fines may be enforced in the same manner as herein before provided for the collection of fines for absence from drill, parade or encampment.

SEC. 32. A judge-advocate, with the rank of major, shall be appointment appointed for each brigade, and hold office during the pleasure of judge-advocate. the commander-in-chief, who shall perform the duties of such office in the court-martial held in his district; and no other person shall prosecute or defend in such courts; but when he shall be unable to attend, from any cause, or shall be disqualified by in-

terest or relationship, the commander-in-chief may designate the

judge-advocate of another brigade to act in his place. SEC. 33. Commissioned officers, for neglect of duty, disobedi-

Trial by courtmartial.

Organization of court-martial.

ence of orders or unsoldierly or ungentlemanly conduct, may be tried by court-martial, provided that no sentence of any courtmartial shall affect the life, liberty or property of any citizen of Iowa, according to the regulations provided in like cases in the army of the United States. The commander-in-chief, by order, shall designate the time and place of holding such courts, and the names of officers composing it, consisting of not less than The senior officer named shall preside, three nor more than six. and shall be of superior rank to the officer on trial, when practi-Witnesses for the prosecution and defense may be summoned to attend by subpæna signed by the judge-advocate. Any witness, duly summoned, who shall fail to appear and testify may be, by warrant of the president of the court, directed to the sheriff or any constable, arrested and treated as in like cases before civil The fees of all witnesses shall be the same as allowed in courts. civil cases, to be taxed, with the necessary expenses of the judgeadvocate and the court, by the president of the court, and paid by the state treasurer, on the auditor's warrant, to the judge-advocate,

Power to compel witnesses.

Sentences of courts-martial. who shall pay all expenses of the trial, when received by him.

SEC. 34. The sentences of courts-martial shall be approved or disapproved by the commander-in-chief, who may mitigate or remit any punishment awarded by sentence of court-martial, when such sentence shall have been approved by the brigade commander. The record of all the proceedings and the sentence of a court-martial in every case, with the order approving or disapproving it, shall be deposited in the office of the adjutant-

Military commission.

Every brigade and regimental commander in the SEC. 35. Iowa national guard is hereby authorized to appoint a military board or commission, of not less than three nor more than five officers, whose duty it shall be to examine the capacity, qualifications, propriety of conduct and efficiency of any commissioned officer in his command, who may be reported to the board of commission; and upon the report of said board, if adverse to such officer, and if approved by the commander-in-chief, the commission of such officer shall be vacated: Provided, always, that no officer shall be eligible to sit on such board whose rank or promotion would in any way be affected by the proceedings: and two members, at least, shall be of equal or superior rank with the officer examined; and if any officer shall refuse to report himself, when directed, before such board, the commander-in-chief may, upon the report of such refusal by his commander, declare his commission vacated.

Unlawful for ize.

Sec. 36. It shall not be lawful for any body of men whatever, other than regularly organized volunteer militia of this state militia to organ- and the troops of the United States, to associate themselves together as a military company or organization, or to drill or

parade within the limits of this state without the license of the governor thereof, which license may at any time be revoked: Does not affect Provided, that nothing herein contained shall be so construed as benevotent societies. to prevent social or benevolent organizations from wearing swords.

SEC. 37. Every soldier of the Iowa national guard shall pro-uniform. vide and keep himself provided with a uniform, according to the rules and regulations prescribed by law, and subject to such restrictions, limitations and alterations as the commander-in-chief

may direct.

Sec. 38. In lieu of uniforms being furnished in kind by the Appropriation for uniforms. state, there shall annually be paid to each soldier having complied with section 37, the sum of four dollars, to be paid under such provisions as the commander-in-chief may direct, unless a majority of the members of a company prefer to own their uniforms, in which case there shall be no payment to the members of said company as herein contemplated, but the said uniforms shall be the property of the members of said company respectively furnishing the same; but in no event shall the state be liable for the payment of any money in lieu of uniforms or for any purpose contemplated by this act, unless such payment can be made without exceeding the annual appropriation provided for by this act.

SEC. 39. In all other cases except those provided for in the Uniforms bepreceding section, all uniforms and other military property shall king to the belong to the state and be used for military purposes only; and each soldier, upon receiving a discharge or otherwise leaving the military service of the state, or upon demand of his commanding officer, shall forthwith surrender the said uniform, together with all other articles of military property that may be in his posses-

sion, to said commanding officer.

SEC. 40. There shall be allowed annually, for postage, sta-Postage, etc. tionery and office incidentals to each brigade headquarters, the sum of \$25; to each regimental headquarters the sum of \$25, and to each company headquarters the sum of \$10.

SEC. 41. There shall be allowed annually to each company Armory rent, for armory rent, fuel, lights, and like necessary expenses, the etc. sum of \$50.

SEC. 42. Such clerical assistance shall be employed in the Clerical assistadjutant-general's office as shall, in the opinion of the governor, tant-general. be actually necessary, and any person so employed shall receive, for the time they may be actually necessarily on duty, such compensation as the governor may prescribe.

The commander-in-chief is authorized to make and Regulations. SEC. 43. publish regulations for the government of the Iowa national guard, in accordance with existing laws.

SEC. 44. Any soldier guilty of a military offense may be put Military offense and kept under guard by the commander of a company, regiment see punished. or brigade, for a time not extending beyond the term of service for which he is then ordered.

Disbandment of companies.

SEC. 45. The commander-in-chief shall disband any company of the Iowa national guard when it shall fall below a proper standard of efficiency, and he may order special inspections with a view to disbandment. All companies not acceptably uniformed within four months after the passage of this act shall be considered below the proper standard of efficiency within the meaning of this section, and shall be disbanded. When any company shall be disbanded under the provisions of this section, its place in its regiment shall not be supplied by the acceptance of another company, nor shall any new company be accepted into the national guard until the first day of May, 1882, nor until authority for this purpose shall be given by the general assembly

No new companies to be organized until May, 1882.

Construing the word "soldier."

SEC. 46. In this chapter the word "soldier" shall include musicians, and all persons in the volunteer or enrolled militia, except commissioned officers, and the word "company" shall include battery.

Medical staff.

SEC. 47. The medical staff of the Iowa national guard shall have charge of that branch of the service, under the supervision of the surgeon-general.

Surgeon may draw supplies. SEC. 48. A surgeon in charge in the field or at a camp of instruction may draw, on requisition, such medical stores and supplies as in his judgment may be needed, and for which he shall account, on forms provided by the quartermaster-general.

Surgeon-general. SEC. 49. The surgeon-general may prescribe the necessary forms and blanks for the work of his department, and all sub-ordinate surgeons of the Iowa national guard will obey his orders, and report, as often as he may prescribe, the transactions of their department.

Time of officer and soldier not extended. SEC. 50. Nothing in this act shall be construed to extend the time of any officer beyond the time for which he was elected, or that of any soldier beyond the time for which he was enlisted.

\$20,000 appropriated annually. SEC. 51. There is hereby appropriated the sum of twenty thousand dollars per annum, or so much thereof as may be necessary, out of the state treasury not otherwise appropriated, for the purposes named in this act. "And all warrants against said appropriation necessary to carry out the provisions of this act shall be drawn by the auditor of state upon the state treasurer, upon the certificate of the adjutant-general, approved by the governor; and no indebtedness shall be created under the provisions of this act not covered by the appropriation herein made."

Repealing clause.

SEC. 52. Chapter 125, acts of the seventeenth general assembly, and all other acts or portions of acts in conflict herewith, are hereby repealed.

Publication.

SEC. 53. This act, being deemed of immediate imporance, shall take effect from and after its publication in the Iowa State Reg-

ister and the Iowa State Leader, newspapers published at Des Moines, Iowa. Approved, March 20, 1880.

I hereby certify that the foregoing act was published in the Iowa State Register March 24, and in the Iowa State Leader March 26, 1880.

J. A. T. HULL, Secretary of State.

CHAPTER 75.

TO REGULATE SALE OF MEDICINES AND POISONS.

AN ACT to Regulate the Practice of Pharmacy, and the Sale of Medi- H. F. 98. cines and Poisons.

Be it enacted by the General Assembly of the State of Iowa:

Section 1. That from and after the passage of this act it Unlawful for shall be unlawful for any person, not a registered pharmacist other than registered pharmacist other than registered pharmacy, drug cist to sell. store, apothecary shop or store for the purpose of retailing, compounding or dispensing medicines or poisons for medical use, ex-

cept as hereinafter provided.

SEC. 2. That it shall be unlawful for the proprietor of any Unlawful for store or pharmacy to allow any person except a registered pharastered pharmacist to compound or dispense the prescriptions of physicians, or cist to compound. to retail or dispense poisons for medical use, except as an aid to, and under the supervision of, a registered pharmacist. Any person violating the provisions of this section shall be deemed guilty of a misdemeanor, and, on conviction thereof, shall be liable to a fine of not less than twenty-five dollars, nor more than one hundred dollars, for each and every such offense.

SEC. 3. The governor, with the advice of the executive coun-Appointment of commissioners cil, shall appoint three persons from among the most competent of pharmacy, pharmacists of the state, all of whom shall have been residents of and term of office. the state for five years, and of at least five years' practical experience in their profession, who shall be known and styled as commissioners of pharmacy for the state of Iowa; one of whom shall hold his office for one year, one for two years, and the other for three years, and each until his successor shall be appointed and qualified; and each year thereafter another commissioner shall be so appointed for three years, and until a successor be appointed and qualified. If a vacancy occur in said commission, alled. another shall be appointed, as aforesaid, to fill the unexpired term thereof. Said commissioners shall have power to make bylaws and all necessary regulations for the proper fulfillment of their duties under this act, without expense to the state.